

Pacific Northwest Region Partner Roundtable February 22-23, 2018 Portland, OR

OVERVIEW

WHAT IS THE ENVIRONMENTAL ANALYSIS AND DECISION MAKING CHANGE EFFORT?

The USDA Forest Service (USFS) has launched an Agency-wide effort to improve processes related to Environmental Analysis and Decision Making (EADM). The goal of the EADM change effort is to increase the health, diversity, resilience, and productivity of National Forests and Grasslands by getting more work done on-the-ground through increases in efficiency and reductions in the cost of EADM processes. The USFS is working internally at all levels of the Agency and with its Partners to thoroughly identify and consider areas of opportunity.

Internally, the Agency has identified a number of impediments to efficient and effective implementation of work on the ground, including lengthy environmental analysis processes, staff training and skill gaps, and workforce issues related to budget constraints and the increasing costs of fire response. As the USFS works to improve EADM, it will continue to follow laws, regulations, and policies and deliver high quality, science-based environmental analysis.

USFS has explored opportunities to improve EADM for over thirty years, and there are compelling reasons to act now:

- An estimated 6,000-plus special use permits await completion nation-wide, a backlog that impacts more than 7,000 businesses and 120,000 jobs.
- Over 80 million acres of National Forest System lands need cost-effective fire and disease risk mitigation.
- The non-fire workforce is at its lowest capacity in years.
- A steady increase in timelines for conducting environmental analysis, with an average of two years for an environmental assessment (EA) and four years for an environmental impact statement (EIS).



The USFS aims to decrease cost and increase the efficiency of EADM processes by 20% by 2019. In working toward this goal, actions may include:

- Training Agency subject-matter experts on contemporary approaches to implementing the National Environmental Policy Act (NEPA) and other environmental laws.
- Reforming compliance policies under NEPA and other laws by expanding use of categorical exclusions (CEs), capitalizing on process efficiencies, and enhancing coordination with other agencies.
- Standardizing approaches and electronic templates for CEs, EAs, and administrative records.

Leaders at all levels of the USFS are fully engaged in this effort and challenging USFS employees to be creative, design new ways to advance the USFS mission and embrace change while maintaining science-based, high-quality analysis that reflects USFS land management responsibilities. To this end, employees were recruited from all USFS levels to form EADM Cadres that are tasked with developing and implementing change efforts in each local USFS unit; within USFS regions, stations, and areas; and at USFS headquarters. The USFS is creating multiple collective learning opportunities to tap into the Cadres' knowledge, expertise, innovative ideas, and networks in support of these

changes.

REGIONAL PARTNER ROUNDTABLES

The USFS asked the National Forest Foundation (NFF) to assist in hosting ten EADM Regional Partner Roundtables across the country in February and March 2018 (see Appendix A for the schedule) with the objective of collecting diverse partner feedback to inform EADM processes on local, regional and national scales. The NFF and USFS worked closely together to plan, coordinate, and facilitate the



Roundtables. The NFF was charged with preparing a summary report for each Roundtable as well as one national report that synthesizes themes emerging from partner input at all of the Roundtables. These reports summarize partner-identified challenges and barriers, desired outcomes, and strategies and solutions for effective and efficient EADM processes.

The specific purposes of the Regional Partner Roundtables were to:

- Share why changes are important for achieving the USDA Forest Service's mission
- Identify, discuss, and capture partner perceptions on barriers and solutions
- Explore what roles partners can play moving forward

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¹ The National Forest Foundation (NFF) is a Congressionally chartered nonprofit organization dedicated to conserving and restoring National Forests & Grasslands, and supporting Americans in their enjoyment and stewardship of those lands. NFF is non-advocacy and non-partisan, and serves as a neutral convener and facilitator of collaborative groups engaging with Forest Service and also works with local nonprofits and contractors to implement conservation and restoration projects. To learn more, go to www.nationalforests.org.

- Support dialogue to strengthen relationships between partners and the USDA Forest Service
- Explain how partner inputs will be incorporated from the Roundtables and from participation in the formal rulemaking process.

The Roundtables are a major piece of USFS strategy to integrate the public and partners into its EADM effort. The Agency invited representatives of highly-engaged partner organizations, Tribes, governmental entities and the business community to participate in the Roundtables. USFS also requested formal comments from all members of the public in response to an Advanced Notice of Proposed Rulemaking (ANPR) in January 2018 regarding the National Environmental Policy Act, and is working toward issuing a proposed rule in the summer of 2018 for additional comment. USFS may choose to issue additional ANPRs or draft rules on other aspects of EADM as a result of the EADM change effort.

This report is a summary of activities and themes emerging from the **Pacific Northwest EADM Regional Partner Roundtable**, held in Portland, Oregon on February 22 and 23, 2018.

ROUNDTABLE MEETING DESIGN

The USDA Forest Service (USFS) and National Forest Foundation (NFF) hosted the EADM Pacific Northwest Regional Partner Roundtable at the Oregon Convention Center. The Pacific Northwest (PNW) Region developed an invitation list of partners that regularly engage with the USFS in project design; comment formally and informally on policy, process, and projects; and/or bring a depth of understanding about the laws, rules, and regulations under which the USFS operates. The PNW Region sent out 75 invitations, and 30 Partners participated. Please refer to Appendix B for a full list of participants.

Roundtable design included context-setting presentations (<u>click here for presentation</u>), question and answer sessions, and multiple small group discussion opportunities. Presentations were delivered by: Jim Peña; Pacific Northwest Regional Forester; Chris French, Associate Deputy Chief for the National Forest System; Julia Riber, PNW Regional Director of Resource Planning and Monitoring; and three subject matter experts from the region's EADM Cadre. Also present from the Regional Office and engaged in the breakout sessions were the Directors for: Natural Resources; Recreation, Lands, and Minerals; State and Private Forestry; and Communications and Community Engagement. The presentations provided participants with context to support

small group discussions that were organized by EADM themes. The NFF provided neutral facilitation. Note-takers recorded examples of ineffective or inefficient EADM shared by partners and the solutions offered during these discussions, which provided the basis for the EADM Thematic Tables in section III of this report. The PNW Regional Office gave three Resource Assistants – young professional interns on a pathway to public service – the opportunity to help staff the event.

The first facilitated small-group discussion provided participants with an opportunity to share their perceptions of the EADM reform effort. As an introduction to the exercise, the following word clouds were developed from responses to questions on the online registration form and displayed on the screen.

Challenges



Innovations



Participants answered the following questions with others at their table.

- 1. What do you see as barriers to efficient and effective EADM?
- 2. What innovations or solutions could help improve EADM efficiency or effectiveness?

USFS employees (national and regional executives, Regional Directors, and/or EADM Cadre members) joined each table's discussion. USFS leaders listened and then captured three to five words or phrases that they heard mentioned frequently, or which characterized the discussion at the table. They reported the following:

<u>Barriers</u>: Communication & Trust; Risk Tolerance; Inconsistency; Redundancy; Staff Turnover; Lack of Clarity; Unclear Analysis; Targets

<u>Innovations/Solutions</u>: Agency Confidence/Public Trust; Collaboration; Staff Tenure; Integrated Project Assessments; Training, Education and Knowledge; Standardization/Templates; Scalable Analysis; Data Use; Shared Understanding; Skills Retention/Leveraging Skills

Participants were then asked to select one of the following topics for deeper small group discussion:

- 1) **Training**: How can we prepare or equip USFS staff to conduct EADM in ways that enable them to care for the land and serve people more effectively?
- **2) Policy**: How can the USFS reform its policies to improve implementation of NEPA and other environmental laws?
- **3) Performance:** What performance measures can USFS use to strengthen accountability and assess EADM efficacy?

4) Consultation: How can the USFS improve its consultation processes under the Endangered Species Act, National Historic Preservation Act, or other laws to improve interagency communication and enhance transparency?

Break-out group facilitators asked participants to consider challenges, desired outcomes as a result of change, and the strategies, tools and resources needed to make the change needed in EADM processes. They were also asked to identify hopes, fears and actions regarding possible reform. Over the course of discussion, the problem of USFS culture, as well as policy, arose.

Finally, in a World Café-style session, participants rotated through three tables where focused discussions centered on ideas for creating additional opportunities for engagement with partners and the public on EADM. A USFS small-group facilitator stationed at each table asked partners to respond to one of the following questions:

- 1) What are the points in the process that are important for focused engagement?
- **2)** Are there upcoming events that might be a good opportunity to share and discuss EADM efforts? Who else should be engaged who is not in the room?
- **3)** What can each participant commit to do within our own networks to support further engagement?

The session identified key upcoming events where USFS might hold similar discussions, other stakeholders to engage, and how partners can play a role in outreach, such as:

- Individuals representing partners/networks serve as EADM input points of contact for their stakeholder groups and as "ambassadors" to help explain the effort.
- Experts among partners help educate others on EADM policies and processes, and the "culture" of EADM (including lingo and acronyms).



WHAT PARTNERS SHARED: THEMATIC TABLES OF EADM CHALLENGES AND SOLUTIONS

Ideas captured in small-group and main-session discussions during the Pacific Northwest EADM Regional Partner Roundtable are organized below by six top themes. These are presented in the tables below²: (1) Culture; (2) Staffing Decisions; (3) Capacity and Resources; (4) Agency and Community Partnerships and Collaboration; (5) Analysis Documents and Specialist Reports; and (6) Interagency Consultation. *Note that blanks or incomplete information in the table mean that no ideas were mentioned for that heading during the Roundtable.

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NEPA = National Environmental Protection Act
 NHPA = National Historic Preservation Act
 ESA = Endangered Species Act

A. USDA FOREST SERVICE CULTURE

The USDA Forest Service was established in 1905 and since that time has developed cultural norms that guide how the Agency operates and how it relates with the public. The history of remote Ranger outposts has led to autonomy at the District and Forest levels that has persisted despite changes in technology and the national directives that guide the Agency. Both USFS leadership and partners spoke to an inconsistency in practices. Partners described frustration with a lack of communication from the Agency regarding decisions, and a desire to see innovation, risk-taking and effective risk management rewarded and encouraged.

| CULTURAI | CHALLENGES | | CULTURAL SOLUTIONS | |
|---------------|---------------------|------------------------|--------------------|---------------------|
| Barriers | Evidence | DESIRED OUTCOMES | Strategies | Tools and Needed |
| | | | | Resources |
| Resistant to | "Silent," not | FS demonstrates | Demonstrate | Leadership |
| change. | providing | accountability for | public listening | training. Public |
| | feedback. Lack of | actions. Benefits of a | and acceptance | training in |
| | public trust in FS. | proposed action are | of feedback. | NEPA process. |
| | | well-explained, | | |
| | | revealing | | |
| | | motivations and | | |
| | | priorities. | | |
| | | Collaboration. | | |
| Risk-averse. | "Line Officer" | Shared vulnerability | Empower line | Training in |
| | mentality of not | through transparent | officers to act | conflict |
| | wanting to "rock | communications and | more | resolution and |
| | the boat." | conflict expected and | independently. | public speaking. |
| | Excessive | handled (not | Decentralized | |
| | documentation. | avoided). | decision-making. | |
| Inconsistent | Positions that FS | Authorities and tools | | Field directives. |
| approach to | staff take on | are communicated | | Training. |
| EADM. | NEPA scope, | and understood and | | |
| | purpose and | competently used | | |
| | need are uneven | across FS. | | |
| | across all levels. | | | |
| Inconsistent | Public mistrust of | Within and among | Work as a team | |
| knowledge | FS and lack of | FS units and levels, | with a common | |
| and | confidence in | staff work as a team | mission to | |
| commitment | EADM. Lack of | and team up with | integrate and | |
| to | teamwork. | partners. | balance | |
| collaboration | | | priorities. Share | |
| across FS | | | success stories/ | |
| units and | | | innovations | |
| levels. | | | across forests. | |

B. FOREST SERVICE PERSONNEL POLICIES AND STAFFING DECISIONS

The USFS has a long history of encouraging employees to change positions and move frequently to gain breadth and depth of experience, and to move up in responsibility. Aims of this policy include adequately preparing USFS employees to advance professionally; ensuring employees are able to make unbiased and professional decisions in managing public lands; and enhance consistency across the agency. While moving employees to different units can support a transfer of good practices and introduction of new ideas, it also means that employees are in a frequent learning curve to understand the relevant forest conditions, ecological systems, and community interests and dynamics. Often local relationships become fractured and have to be rebuilt, taking time and efficiency from EADM processes and frustrating local partners.

| PERSONNEL | PERSONNEL POLICIES & | | PERSONNEL POLICIES & | | |
|--|--|--|--|--|--|
| STAFFING CH | IALLENGES | DESIRED | STAFFING SOLUTIONS | | |
| Barriers | Evidence | OUTCOMES | Strategies | Tools and Needed Resources | |
| Lack of continuity fostered by "mobility policy," both in terms of USFS staff often having short tenure in their positions and also leaving for details. | Frequent turnover in staff. Knowledge voids. Disintegration of USFS relationships with local community and stakeholders. | Staff in place long enough to understand forest condition and build trust and relationships with the community, stakeholders, and other FS unit staff. | Promote in place (elevate GS) versus promotion through "detailing." Limit gaps between hires. | Tools: Incentives for tenure in a position at a forest. Placebased training. Project tracking map. Resources: Personnel officers and managers. Performance standards. | |
| Unbalanced decision-making of Interdisciplinary (ID) Team. | Lack of enough and appropriate specialists on ID Teams. Inadequate consultation on forest values. | Staff recruited or assigned to complete ID Team's substantive needs, e.g. include economic expertise. | Take a "one region" approach to staffing, distributing staff according to skills needed at the forest unit level. Demonstrate use of multi-specialists' knowledge. Learn from stakeholder expertise and community experience. | Tools: Cross-training of ID Teams. Specialist reports as internal references to NEPA products. Project progress tracking "map." Resources: Supervisory staff. | |

| CONTINUED FO | DREST SERVICE F | PERSONNEL POLICIE | S AND STAFFING DEC | ISIONS |
|-----------------|----------------------|-------------------|----------------------|------------------|
| PERSONNEL | PERSONNEL POLICIES & | | PERSONNEL F | OLICIES & |
| STAFFING CH | HALLENGES | DECIDED | STAFFING SO | DLUTIONS |
| | | DESIRED OUTCOMES | | Tools and |
| Barriers | Evidence | OCICOMES | Strategies | Needed |
| | | | | Resources |
| USFS staff | Staff not from | Staff empowered | Select FS staff from | <u>Tools</u> : |
| disconnected | community or | with decision- | local communities. | Mechanisms to |
| from the forest | in place only | making at a USFS | Generate staff | immerse staff in |
| community. | temporarily | unit level are in | comprehension of | forest |
| | and do not | positions long | how to make place- | community. |
| | understand | enough to | based decisions. | |
| | the | develop | | |
| | community or | understanding of | | |
| | have fruitful | and collaboration | | |
| | community | with local | | |
| | relationships. | community. | | |
| | Staff viewed | | | |
| | as | | | |
| | "government" | | | |
| | versus | | | |
| | "community | | | |
| | members." | | | |

C. FOREST SERVICE CAPACITY AND RESOURCES

Training in management, resource specializations, and EADM itself remains an unaddressed need throughout the USFS. Budget shortfalls and statutory mandates on funding for fire response combine with a shortage of trained employees in areas other than fire and/or a frequent diversion of staff to fire duty. This situation hampers the ability for the Agency to make progress on stewardship of important forest and grassland resources. Moreover, the complexity of landscape-scale approaches to ecological management of public lands demands a high level of expertise and a deep knowledge of forest conditions at the unit level.

| CAPACITY AN | D RESOURCES | | CA | PACITY AND |
|--|---|--|--|---|
| CHALL | | DESIRED | | RCES SOLUTIONS |
| Barriers | Evidence | OUTCOMES | Strategies | Tools and Needed |
| | | | | Resources |
| Insufficient amount and types of training to prepare & implement Forest Plans. | Knowledge voids. Under- utilized staff. | ID teams well-managed and staffed according to the specialties needed. | Improve skills in specialties and ID Team management. | Tools: Training, (including in project management e.g. Lean Six Sigma, Project Management Institute). Model Forest Plans. Resources: Performance measures. |
| Shortage in knowledge of laws/policies & the skills to produce NEPA documents. | Delays in production and lower quality of NEPA documents. | NEPA documents are produced efficiently and are of high quality. | Hire skilled NEPA specialists. Rely on diversified ID Teams for support. | Tools: NEPA training module. Field surveys to assess current conditions. Models of successful NEPA documents. Resources: Performance measures. |
| Strained USFS capacity to conduct EADM. | USFS completes about 80% of NEPA analyses with own staff. | USFS staff manage NEPA process with integrity and ease. | Train and utilize contracted support, avoiding conflict of interest. | Tools: Contracts that keep line officers independent. Resources: Contractors |
| Increasing size and length of forest fires. | USFS staff diverted from ID Teams to fight fires. Budgets cut for other FS mission areas. | Project continuity and public engagement is a priority (i.e. NEPA process not interrupted or delayed by fire). | Engage public on fire and BAER projects. Hire contractors to meet project needs. | Tools: Directives and USFS personnel policies. Resources: Funding and additional personnel/ contractors, including seasonal for fires. |

| CONTINUED FOREST SERVICE CAPACITY AND RESOURCES | | | | | |
|---|--------------|------------------------|---------------|--------------------------|--|
| CAPACIT | CAPACITY AND | | CAPACITY AND | | |
| RESOURCES CHALLENGES | | DESIRED RESOURCES SOLU | | RCES SOLUTIONS | |
| Barriers | Evidence | OUTCOMES | Chustonias | Tools and Needed | |
| Darriers | Evidence | | Strategies | Resources | |
| Forest planning | Forest plans | Forest planning | Make Forest | Tools: New approaches | |
| lacks | produced in | coordinated | Plan revision | to Forest Plan revision. | |
| landscape-scale | isolation. | across landscapes. | process | | |
| considerations. | | | easier. | Resources: Performance | |
| | | | | measures. | |

D. FOREST AND COMMUNITY COLLABORATION

In the last ten to fifteen years, the USFS has recognized the opportunities offered by the rise of collaborative groups in addressing resource management conflicts and building agreement in project design. Not all units, however, regularly welcome collaboration and partnerships, and stakeholders expressed frustration with an inconsistency in USFS transparency, skill, communications, and use of scientific and traditional knowledge contributed by the public.

| COLLABO | ORATION LENGES | DESIRED | COLI | LABORATION OLUTIONS |
|---|---|--|--|---|
| Barriers | Evidence | OUTCOMES | Strategies | Tools and Needed Resources |
| Lack of USFS effort/ability to collaborate with stakeholders on forest planning and implementation. | Disparate and late invitations for stakeholders to join the process and provide input. Polarization, hostility and misinformation among stakeholders and with USFS. | Collaboration begins at the project design level (e.g. with a watershed analysis). Stakeholders supportive before and throughout the NEPA process. | Invite interested collaborators to participate before the scoping process begins. | Tools: Tools for coaching partners on how to work effectively with USFS staff. General guidelines for collaboration. |
| Relationships between USFS and partners are weak, ineffective and/ or contentious, creating a culture of mistrust on both sides. | Short-lived relationships. Negative communications. Lack of stakeholder participation. Stakeholders themselves resistant to USFS cultural change (want to keep litigating). | USFS staff across the agency consistently and effectively build relationships with partners, while partners also adapt to new EADM opportunities. | Streamline Objections process. Add "Intervener" and "Interested Party" statuses to enable supportive comments. | Tools: Training in conflict resolution. "Ground rules" for collaborative discussion (focused on behavior versus individuals). Tools: USFS staff. Stakeholders. |
| Environmental Analysis and Decision- Making documents are uninformed or misinformed. | Input from stakeholders with knowledge and expertise is not tapped or ignored. | Content provided by stakeholders is valued and utilized appropriately and effectively throughout the steps of EADM. | | Tools: Technology |

| CONTINUED FOREST AND COMMUNITY COLLABORATION | | | | |
|--|-------------------|----------------|---------------------|---------------------|
| COLLABORATION | | | COLLABOI | RATION |
| CHALLEN | GES | DESIRED | SOLUTIONS | |
| Barriers | Barriers Evidence | | Strategies | Tools and Needed |
| | | | | Resources |
| Inconsistent USFS | USFS units | Forest, region | Sort cross-agency | Resources: |
| approach to | and levels | and national | disagreements by | Forest |
| utilizing stakeholder | use input to | USFS level | whether they are | Supervisor. ID |
| input | differing | approaches | values- or science- | Team; USFS- |
| | degrees and | are connected | based. | wide staff. |
| | via differing | and | | |
| | processes. | streamlined. | | |

E. ANALYSIS DOCUMENTS AND SPECIALIST REPORTS

Federal environmental laws require analysis of the physical, biological, social and economic effects of an action on public lands or waters. Risk aversion and a history of legal challenges to USFS decisions have led to the "bullet-proofing" of environmental analysis documents and specialist reports. Rather than being understandable by the public, documents tend to be extremely long and hard to read. Partners offered suggestions to help streamline documents without sacrificing quality of analysis.

| ANALYSIS I | ANALYSIS DOCUMENTS | | ANALYS | IS DOCUMENTS | |
|-------------|--------------------|----------------------|-------------------|----------------------------|--|
| | ECIALIST | DESIRED | AND SPECIAL | | |
| REPORTS C | HALLENGES | OUTCOMES | REPORTS SOLUTIONS | | |
| Barriers | Evidence | 001001,120 | Strategies | Tools and Needed | |
| Darriers | Evidence | | Strategies | Resources | |
| Delayed and | Redundant | EAs and EISs are | Improve staff | <u>Tools</u> : Document | |
| cumbersome | and | clear, concise and | knowledge of | template with site- | |
| EA and EIS | excessive | easy to | laws and | specific baselines. | |
| production | EAs (that | understand and | policies, and | Writing course. | |
| and | look more | fulfill their proper | how to write | Knowledge of lawyers | |
| impaired | like EISes). | function in the | policy | hired to represent | |
| quality of | A lot of "cut | NEPA process. | documents for a | stakeholders in lawsuits. | |
| analyses. | and paste." | EADM | public audience. | Citations (from literature | |
| | Overuse of | documents are | Narrow scope of | reviews and comment | |
| | jargon. | tiered to the size | work for ID | records). Categorical | |
| | "Kitchen | of the project and | Team. | exclusions (CEs). Council | |
| | sink" results | contain only | | on Environmental | |
| | (including | relevant | | Quality definitions/intent | |
| | any possibly | information. | | of CE, EA and EIS. | |
| | relevant | | | | |
| | information). | | | Resources: | |
| | | | | ID Team. Shared | |
| | | | | database. Materials that | |
| | | | | transcend boundaries. | |
| | | | | Existing surveys. | |

| CONTINUED A | NALYSIS DOCU | JMENTS AND SPECIA | ALIST REPORTS | |
|------------------|---------------|--------------------|--------------------|----------------------------|
| ANALYSIS DO | OCUMENTS | | ANALYSI | S DOCUMENTS |
| AND SPECIALI | ST REPORTS | DECIDED | AND SPECIAL | |
| CHALLENGES | | DESIRED | REPORTS SOLU | TIONS |
| Barriers | Evidence | OUTCOMES | Strategies | Tools and Needed |
| Dairieis | Evidence | | Strategies | Resources |
| EADM | Analyses | EADM is | Utilize available | Tools: Diagrams that |
| documents do | lack quality | informed and | science, include | explain EADM using |
| not evoke | and are hard | factual. Language | alternatives, and | boxes and arrows and |
| public | to | used is | address contrary | illustrate decision |
| confidence. | comprehend. | comprehendible | science. Use site- | points (called "map" |
| | "Kitchen | by the general | specific data, | by Partners). |
| | sink" type | public. Public | cumulative | Monitoring and |
| | responses | understands the | effects analysis, | evaluation of EADM |
| | and lawsuits | points in the | quality | processes. Technology |
| | | process for public | alternative | to expedite public |
| | | input. | analyses. | input responses. USFS |
| | | | | public sharing events. |
| | | | | |
| | | | | Resources: Metrics. |
| Forest Plans are | Recreation | Forest Plans | Generate targets | <u>Tools</u> : Integration |
| weak, lacking | inadequately | communicate the | for forest values | mechanisms. |
| or ineffectual | accounted | USFS mission | other than | |
| or out of date. | for in plan | and purposes of | timber (like for | Resources: |
| | components. | the forest and are | recreation). ID | ID Team. Funding and |
| | Plans seem | evolved | Team includes | staffing. Performance |
| | to focus on | collaboratively. | recreation | measures that include |
| | timber | | specialist | all forest values. |
| | targets. | | | |
| Inconsistent | USFS units | | Sort | Resources: Forest |
| approach to | and levels | | disagreements | supervisor. ID Team. |
| utilizing | use input to | | by whether | USFS-wide staff. |
| stakeholder | differing | | values- or | Stakeholders. |
| input. | degrees and | | science-based. | |
| | via differing | | | |
| | processes. | | | |

F. INTERAGENCY CONSULTATION

Federal laws require multiple agencies to consult with each other about how the fish, wildlife and cultural resources on National Forests and Grasslands could be affected by an action. The lack of adequate staffing, complexity of the issues, and inconsistent approaches and coordination has led to lengthy consultation processes.

| CONSU | AGENCY LTATION LLENGE | DESIRED OUTCOMES | INTERAGENCY CONSULTATION SOLUTIONS | | |
|--|---|--|---|---|--|
| Barriers | Evidence | OUTCOMES | Strategies | Tools and Needed Resources | |
| Multiple agencies are involved in EADM document production work proposed within scope of NHPA, ESA and other laws. | Delays. Lack of interagency coordination. Agencies provide input in staggered sequence. | Agencies with a stake in an EADM document are involved at the ground level and provide input concurrently. | Identify any agency relevance at outset and consult with multiple agencies concurrently | Tools: Standardized MOUs. Pertinent laws/policies. Science data/surveys available from implicated agencies. Resources: Cooperating and dedicated agency staff. | |
| Risk avoidance across agencies. | Wasted time in consultation. | Shared agency risk vulnerability and mitigation. | Conduct interagency meetings and communications. | Resources: All implicated agencies. | |

THE EADM CHANGE EFFORT

EADM Partner Roundtables were held in each USFS region and in Washington, D.C. Information in this regional report, as well as the national report, will be used by USFS leadership to refine business practices, information sharing, policy, and direction toward improved efficiencies. As they are developed, the NFF will post summary reports from all of the Roundtables and a national report that synthesizes the themes heard around the country regarding EADM challenges and solutions (click here).

The NFF will present information generated at the Roundtables to USFS leadership and the staff teams working nationally and regionally on the EADM change effort.

The USFS will consider the input from the Roundtables as it develops its proposed rule regarding NEPA. The Agency will also review the input received at the Roundtables as it considers other priorities and actions to improve EADM processes, which may involve changes in practices, improved training, altered staffing structures, and/or steps toward improved rulemaking.

RESOURCES

PACIFIC NORTHWEST REGIONAL EADM CADRE

- Julia Riber, Regional Office, Resource Planning Director
- Julie Knutson, Regional Office, Regional Environmental Coordinator
- Christy Merritt, Regional Office, Environmental Coordinator
- James Capurso, Regional Office Fisheries Biologist
- Jane Beaulieu, Umpqua National Forest, Environmental Coordinator
- Joe Rausch, Malheur National Forest, Forest Botanist
- Kris Stein, Wallowa-Whitman National Forest, District Ranger
- Kristen McBride, Deschutes National Forest, Staff Officer
- Mike Williams, Okanogan-Wenatchee National Forest, Forest Supervisor
- Steve Beverlin, Malheur National Forest, Forest Supervisor
- Steve Gibson, Ochoco National Forest, Range Program
- Yewah Lau, Olympic National Forest, District Ranger
- Ben Goodin, Fremont-Winema National Forest, Range Program
- Clint Emerson, Rogue River-Siskiyou National Forest, Botanist

RESOURCES

- USDA Forest Service EADM webpage www.fs.fed.us/managing-land/eadm
- USDA Forest Service Directives <u>www.fs.fed.us/im/directives/</u>
- Environmental Policy Act Compliance www.federalregister.gov/documents/2018/01/03/2017-28298/national-environmental-policy-act-compliance
- National Forest Foundation EADM Webpage www.nationalforests.org/EADM

APPENDIX A

| | Environmental Analysis and Decision Making Regional Partner Roundtable Dates | | | | |
|-----------------------|--|---|--|--|--|
| Region | Date | Location | | | |
| 1 - Northern | March 14, 2018 | Missoula, MT | | | |
| 2 - Rocky Mountain | March 19, 2018 | Lakewood, CO (and by videoteleconference in Cody, WY; Pagosa Springs, CO; and Rapid City, SD) | | | |
| 3 - Southwestern | March 21, 2018 | 8 Albuquerque, NM | | | |
| 4 - Intermountain | March 29, 2018 | Salt Lake City, UT | | | |
| 5 - Pacific Southwest | March 27, 2018 | Rancho Cordova, CA | | | |
| 6 - Pacific Northwest | February 22-23, 2018 | Portland, OR | | | |
| 8 - Southern | March 20, 2018 | Chattanooga, TN | | | |
| 9 - Eastern | March 12, 2018 | Midewin National Tallgrass Prairie, IL (and 15 Forest Unit locations by Adobe Connect) | | | |
| 10 - Alaska | March 22, 2018 | Juneau, AK | | | |
| Washington, D.C. | March 14, 2018 | Washington, DC | | | |

APPENDIX B

EADM PACIFIC NORTHWEST REGIONAL ROUNDTABLE PARTICIPANT LIST

SUMMARY: Approximately 75 Partner representatives were invited by the Regional Forester to participate in the Roundtable. Of these, 30 participated in the Roundtable in person. An unexpected snow and ice storm delayed the start of Roundtable by two hours and prevented some Partners from attending. The participants represented a broad range of regional forest interests and revealed strong experience with USDA Forest Service EADM processes.

PARTNER PARTICIPANTS

| Sarah | Altemus-Pope | Southern Willamette Forest Collaborative |
|------------|---------------|--|
| Adam | Baylor | Mazamas |
| Brenna | Bell | BARK |
| Tyson | Bertone-Riggs | Rural Voices for Conservation Coalition |
| Megan | Birzell | The Wilderness Society |
| Susan Jane | Brown | Western Environmental Law Center |
| Phil | Chang | Oregon Department of Forestry |
| Emily-Jane | Davis | Oregon State University College of Forestry |
| Chad | Davis | Oregon Department of Forestry |
| Matthew | Drake | Mt. Hood Meadows Oreg., LLC |
| Matthew | Ellsworth | American Exploration & Mining Assoication |
| Peter | Erben | Backcountry Horsemen of Washington |
| Marla | Fox | WildEarth Guardians |
| Andy | Geissler | American Forest Resource Council |
| John | Gifford | Pacific Northwest Ski Areas Association |
| Karen | Hardigg | Rural Voices for Conservation Coalition |
| Pam | Hardy | Western Environmental Law Center |
| Ted | Jackson | Cowlitz Basin ORV Club |
| Dylan | Kruse | Sustainable Northwest |
| Trevor | McConchie | WA Dept of Natural Resources |
| Lloyd | McGee | The Nature Conservancy |
| Jerome | Rosa | Oregon Cattlemen's Association |
| Andrew | Spaeth | Northeast Washington Forestry Coalition |
| Andy | Stahl | Forest Service Employees for Environmental Ethics |
| Mark | Stern | The Nature Conservancy |
| Rex | Storm | Associated Oregon Loggers Inc/ Oregon Tree Farm System |
| John | Tullis | Timberline Lodge |
| Lindsay | Warness | Boise Cascade |
| Mark | Webb | Blue Mountains Forest Partners |
| Becky | Wolf | Backcountry Horsemen of Oregon |

USDA FOREST SERVICE STAFF

| Jim | Peña | Pacific Northwest Regional Forester | |
|-----------|--------------|--|--|
| Chris | French | Washington Office – National Forest System | |
| Jane | Beaulieu | Umpqua National Forest | |
| Karl | Dalla Rosa | State and Private Forestry | |
| Julie | Knutson | Resource Planning and Monitoring | |
| Bennett | Kocsis | PNW Region, Legislative Affairs | |
| Yewah | Lau | Olympic National Forest | |
| Beverly | Li | Pacific Northwest Region | |
| Christine | Merritt | PNW Region, Environmental Coordinator | |
| Michael | Mouzong | PNW Data Resource Management | |
| Monica | Neal | PNW Office of the Regional Forester | |
| Arianna | Nuri | Resource Assistant | |
| Shoshona | Pilip-Florea | PNW Office of Communications and Community | |
| | | Engagement | |
| Julia | Riber | PNW Resource Planning and Monitoring | |
| Olivia | Rivera | Resource Assistant | |
| Marie- | Smith | PNW Natural Resources | |
| Louise | SIIIIII | | |
| Tracy | Tophooven | Recreation, Lands, and Minerals | |

ROUNDTABLE PLANNING TEAM

| Lindsay | Buchanan | Washington Office – Forest Management |
|----------|-----------|--|
| Karen | DiBari | National Forest Foundation – Missoula Office |
| Maia | Enzer | Washington Office – Ecosystem Management |
| | | Coordination – Planning |
| Nicholas | Goldstein | PNW Regional Office of Communications and |
| | | Community Engagement |
| Patrick | Shannon | National Forest Foundation – Portland Office |
| Brad | Siemens | Acting Director, |

APPENDIX C

PACIFIC NORTHWEST EADM REGIONAL PARTNER ROUNDTABLE AGENDA

| Day 1 – Thursday, Febr | ruary 22, 2018 |
|------------------------|----------------|
|------------------------|----------------|

10:00 a.m. Welcome and Meeting Overview

10:20 a.m. National Overview and Introduction of EADM Effort

11:05 a.m. Regional Overview and Perspectives on EADM Effort

12:15 p.m. Lunch on your own

1:30 p.m. Small group reflections and sharing

2:30 p.m. Break

2:45 p.m. Break-out Session #1

4:15 p.m. Summarize and Closeout for the Day

4:45 pm. Adjourn

Day 2 - Friday, February 23, 2018

8:00 a.m. Welcome and Recap of Day 1

8:20 a.m. Break-out Session

- What are your hopes for what can be achieved with the EADM change effort in this topic area?
- What are your fears about the EADM effort in this topic area?
- What actions could be taken to make needed changes, and who would be involved?

9:15 a.m. Break

9:30 a.m. Rulemaking presentation

10:00 a.m. World Café on Engagement Strategies

11:00 a.m. Review of the Roundtable and Preview of What's Next

11:15 a.m. Close-out